



CITY OF  
BLOOMINGTON  
COMMITTEE OF THE  
WHOLE MEETING  
FEBRUARY 18, 2019



COMPONENTS OF THE COUNCIL AGENDA

RECOGNITION AND PROCLAMATION

Recognize individuals, groups, or institutions publically, as well as those receiving a proclamation, declaring a day, event, or person.

PUBLIC COMMENTS

Each regular City Council meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted. Public comment is a time to give comment. It is not a question and answer period and the City Council does not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.

CONSENT AGENDA

All items under the Consent Agenda are considered to be routine in nature and will be enacted by one motion. There will be no separate discussion of these items unless a Council Member, City Manager or Corporation Counsel so requests, in which event, the item will be removed from the Consent Agenda and considered in the Regular Agenda, which typically begins with Item No. 8.

The City's Boards and Commissions hold Public Hearings prior to some Council items appearing on the Council's Meeting Agenda. Persons who wish to address the Council should provide new information which is pertinent to the issue before them.

PUBLIC HEARING

Items that require receiving public testimony will be placed on the agenda and noticed as a Public Hearing. Individuals have an opportunity to provide public testimony on those items that impact the community and/or residence.

REGULAR AGENDA

All items that provide the Council an opportunity to receive a presentation ask questions of City Staff, deliberate and seek additional information prior to making a decision.

MAYOR AND ALDERMAN

Mayor, At-Large - Tari Renner

City Aldermen

- Ward 1 - Jamie Mathy
- Ward 2 - Dave Sage
- Ward 3 - Mboka Mwilambwe
- Ward 4 - Amelia Buragas
- Ward 5 - Joni Painter
- Ward 6 - Karen Schmidt
- Ward 7 - Scott Black
- Ward 8 - Diana Hauman
- Ward 9 - Kim Bray

City Manager - Tim Gleason  
Deputy City Manager - Billy Tyus

CITY LOGO DESIGN RATIONALE

The **CHEVRON** Represents:  
Service, Rank, and Authority  
Growth and Diversity  
A Friendly and Safe Community  
A Positive, Upward Movement and  
Commitment to Excellence!

MISSION, VISION, AND  
VALUE STATEMENT

**MISSION**

To lead, serve and uplift the  
City of Bloomington







**VISION**

A Jewel of the Midwest Cities

**VALUES**

Service-Centered,  
Results-Driven,  
Inclusive

STRATEGIC PLAN GOALS


-  Financially Sound City Providing Quality
-  Basic Services
-  Upgrade City Infrastructure and Facilities
-  Grow the Local Economy
-  Strong Neighborhoods
-  Great Place - Livable, Sustainable City
- Prosperous Downtown Bloomington

# AGENDA



COMMITTEE OF THE WHOLE MEETING AGENDA  
CITY HALL COUNCIL CHAMBERS  
109 EAST OLIVE STREET, BLOOMINGTON, IL 61701  
MONDAY, FEBRUARY 18, 2019, 6:00 P.M.

1. Call to Order
2. Roll Call of Attendance
3. Public Comment
4. Consideration of approving Committee of the Whole Meeting Minutes from January 22, 2019. *(Recommend the reading of the minutes be dispensed and the minutes approved as printed.)*
5. Presentation of Connect Transit Annual Reporting, as requested by Administration. *(Brief introduction by Tim Gleason, City Manager; Presentation by Isaac Thorne, General Manager of Connect Transit, 10 minutes; and City Council discussion, 15 minutes.)*
6. Presentation of FY2020 Budget Overview #2, as requested by the Administration and Finance Departments. *(Brief overview by Tim Gleason, City Manager; Presentation by Scott Rathbun, Finance Director, 15 minutes; and City Council discussion, 15 minutes.)*
7. Presentation of 2018 Accomplishments. *(Presentation by Tim Gleason, City Manager, 15 minutes and City Council discussion, 15 minutes.)*
8. Presentation, Discussion, and Direction on Future Agenda Topics.
  - A. City Manager Report *(5 minutes)*
  - B. Council Initiatives
    - i. Alderman Joni Painter - Continue the Moratorium on Video Gaming and discuss the limit of how many to allow. *(Presentation by Alderman Joni Painter, 3 minutes, and City Council discussion 5 minutes.)*
9. Adjourn *(Approximately 8:10 p.m.)*

 CITY OF  
*Bloomington* ILLINOIS  
COMMITTEE OF THE WHOLE MEETING  
AGENDA ITEM NO. 4

FOR COMMITTEE OF THE WHOLE: February 18, 2019

**SPONSORING DEPARTMENT:** City Clerk

**SUBJECT:** Consideration of approving Committee of the Whole Meeting Minutes from January 22, 2019, as requested by the City Clerk Department.

**RECOMMENDATION/MOTION:** The reading of the minutes be dispensed with and the minutes approved as printed.

**STRATEGIC PLAN LINK:** Goal 1. Financially sound City providing quality basic services.

**STRATEGIC PLAN SIGNIFICANCE:** Objective 1d. City services delivered in the most cost-effective, efficient manner.

**BACKGROUND:** The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk.

In compliance with the Open Meetings Act, Council Proceedings must be approved within thirty (30) days after the meeting or at the Council's second subsequent regular meeting whichever is later.

In accordance with the Open Meetings Act, Council Proceedings are made available for public inspection and posted to the City's web site within ten (10) days after Council approval.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** N/A

**FINANCIAL IMPACT:** N/A

**COMMUNITY DEVELOPMENT IMPACT:** N/A

**FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY CONSTRUCTION:** N/A

Respectfully submitted for Council consideration.

Prepared by: Leslie Yocum, Interim City Clerk

Recommended by:

A handwritten signature in black ink, appearing to read 'T. Gleason', with a stylized flourish at the end.

Tim Gleason,  
City Manager

**Attachments:**

- CLK 1A - MINUTES January 22, 2019 Committee of the Whole Meeting



MEETING MINUTES  
PUBLISHED BY THE AUTHORITY OF  
THE COMMITTEE OF THE WHOLE OF BLOOMINGTON, ILLINOIS  
MONDAY, JANUARY 22, 2019, 6:00 P.M.

The Council convened in Regular Session in the Council Chambers, City Hall Building, at 6:01 p.m., Monday, January 22, 2019.

Mayor Renner directed the City Clerk to call the roll and the following members of Council answered present:

Aldermen: Jamie Mathy, David Sage, Mboka Mwilambwe, Amelia Buragas, Joni Painter, Karen Schmidt, Scott Black (Absent), Diana Hauman, Kim Bray, and Mayor Tari Renner.

Staff Present: Tim Gleason, City Manager; Jeff Jurgens, Corporation Counsel; Jay Tetzloff, Parks, Recreation, and Cultural Arts Director; Scott Rathbun, Finance Director; Scott Sprouls, Information Services Director; and other City staff were present.

#### Public Comment

Mayor Renner opened the meeting to receive public comment and no one came forward to speak.

The following was presented:

Item 4. Consideration of approving Committee of the Whole Meeting Minutes from November 19, 2018.

Alderman Schmidt made a motion, seconded by Alderman Painter that the minutes from November 19, 2018 approved as printed.

Mayor Renner directed the Clerk to call the roll, which resulted in the following:

Ayes: Aldermen Mathy, Sage, Mwilambwe, Buragas, Painter, Schmidt, Hauman, and Bray.

Nays: None.

Motion carried.

The following item was presented:

Item 5. Presentation of the Comprehensive Parks and Recreation Master Plan, as requested by the Parks, Recreation and Cultural Arts Department. *(Recommend Council*

*provide feedback on the Comprehensive Parks and Recreation Master Plan and recommend a future date for it to be adopted.)*

City Manager Tim Gleason made a brief introduction and turned it over to the Director of Parks, Recreation, and Cultural Arts, Jay Tetzloff.

Mr. Tetzloff overviewed the plan, emphasized that no funding is attached to the Master Plan, and introduced Tim Diehl, Project Consultant with GreenPlay, LLC.

Mr. Diehl came forward and discussed GreenPlay's planning process and final recommendations. He walked through a variety of observations and opportunities for the City's parks. He then began taking questions from Council.

Alderman Mathy thanked Mr. Diehl for the Plan. He discussed concerns regarding mowing and expressed support of fewer parks with higher quality services.

Alderman Schmidt brought up the Lincoln Leisure Center and whether GreenPlay had examined that facility. Mr. Diehl responded that the Center had not been included as the Plan evaluation was performed on a higher level.

Alderman Mwilambwe expressed concerns in minimizing the number of parks and asked what GreenPlay has seen in other areas for resolving funding issues. Mr. Diehl responded with a few examples and ideas.

Alderman Bray asked a few questions about how data in the report connected to the City's population. Mr. Diehl mentioned that the City's GIS was identified as incorrect, and that the recommendations are relevant to that update, not an issue of population calculations. Alderman Bray continued and discussed usage rates, repurposing, economics and cost recovery. Mr. Diehl addressed each area of mention.

Alderman Buragas complimented the Plan and addressed the higher level of service that will be received if the City moves towards better quality parks. She went on to discuss access limitations presented in the Plan and the importance of removing those barriers.

Alderman Sage addressed the addition of walking trails and the additional value-adds available when they are incorporated into plans.

Alderman Bray requested other models around the country that might incorporate downtowns to parks and historic routes, etc.

The following item was presented:

Item 6. Presentation of FY2020 Budget Overview.

City Manager Tim Gleason spoke on the Overview being presented. He gave a few examples of recent budget changes and mentioned some high-level opportunities. He introduced Finance Director Scott Rathbun.



Finance Director Scott Rathbun came forward. Mr. Rathbun provided a comparison to the budget presented last year and how the City has recovered from the deficit originally anticipated. He provided examples of trends, savings opportunities, implemented changes, expense increases, and upcoming projects. Mr. Rathbun discussed upcoming budgetary dates and plans.

Alderman Mathy asked about the Budget Retreat.

Alderman Sage asked for budget books on a CD.

Alderman Mwilambwe supported Alderman Mathy's comments on the Budget Retreat.

Alderman Schmidt asked about how the City is trending and the need for specific exhibits so that comparisons can be examined properly. Mr. Rathbun responded that those numbers are coming soon.

Alderman Buragas addressed Department Capital Improvement lists and the importance of having those available.

The following items were presented:

Item 7. Presentation, Discussion, and Direction on Future Agenda Topics.

A. City Manager's Report

City Manager Tim Gleason stated that unless he hears otherwise from Council the Parks Master Plan will be brought forward for approval at the next Council meeting. He also mentioned that his City Manager's report will also be ready.

B. Council Initiatives

i. Alderman Jamie Mathy - Research on Creation of a Technology Innovation Commission to be led by the City Manager

Alderman Mathy discussed the importance of being forward thinking and having a panel of technology educated members to advise the City on big picture technology ideas, partnerships, resources, policies, etc.

Alderman Schmidt asked about whether the Commission would be inward or outward focused, or both. Alderman Mathy pointed out that he sees the Commission as both, while also partnering with others in the Community.

Alderman Mwilambwe was supportive but also emphasized concerns of staff time. He liked the idea of the Commission being advisory only.

Alderman Painter expressed support. She emphasized the need for placing the right members on the Commission.

Mayor Renner mentioned a few resourcing ideas for members to place on the Commission.

The Council was overall supportive of the Technology Commission creation moving forward.

### **Adjournment**

Mayor Renner asked for a motion to adjourn the meeting.

Alderman Hauman made a motion, seconded by Alderman Schmidt to adjourn the meeting.

Motion Carried (viva voce).

The meeting adjourned at 7:06 p.m.

**CITY OF BLOOMINGTON**

**ATTEST**

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Tari Renner, Mayor

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Leslie Yocum, Interim City Clerk



COMMITTEE OF THE WHOLE  
AGENDA ITEM NO. 5

FOR COMMITTEE OF THE WHOLE: February 18, 2019

**SPONSORING DEPARTMENT:** Administration

**SUBJECT:** Presentation of Connect Transit Annual Reporting, as requested by Administration.

**RECOMMENDATION/MOTION:** Presentation and discussion only.

**STRATEGIC PLAN LINK:** Goal 1. Financially sound City providing quality basic services.

**STRATEGIC PLAN SIGNIFICANCE:** Objective 1c. Engaged residents that are well informed and involved in an open governance process.

**BACKGROUND:** Annual report to be given by Isaac Thorne, General Manager at Connect Transit.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** N/A

**FINANCIAL IMPACT:** N/A

**COMMUNITY DEVELOPMENT IMPACT:** N/A

**FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY CONSTRUCTION:** N/A

Respectfully submitted for Council consideration.

Prepared By: Ashley Lara, Legislative Assistant

Reviewed By: Leslie Yocum, Interim City Clerk

Recommended by:

A handwritten signature in black ink, appearing to read "Tim Gleason".

Tim Gleason  
City Manager

**Attachments:**

- Presentation by Connect Transit

# Connect Transit

Isaac Thorne, General Manager and CEO





## Better Bus Stop Campaign

– Three year campaign

– 157 bus stops

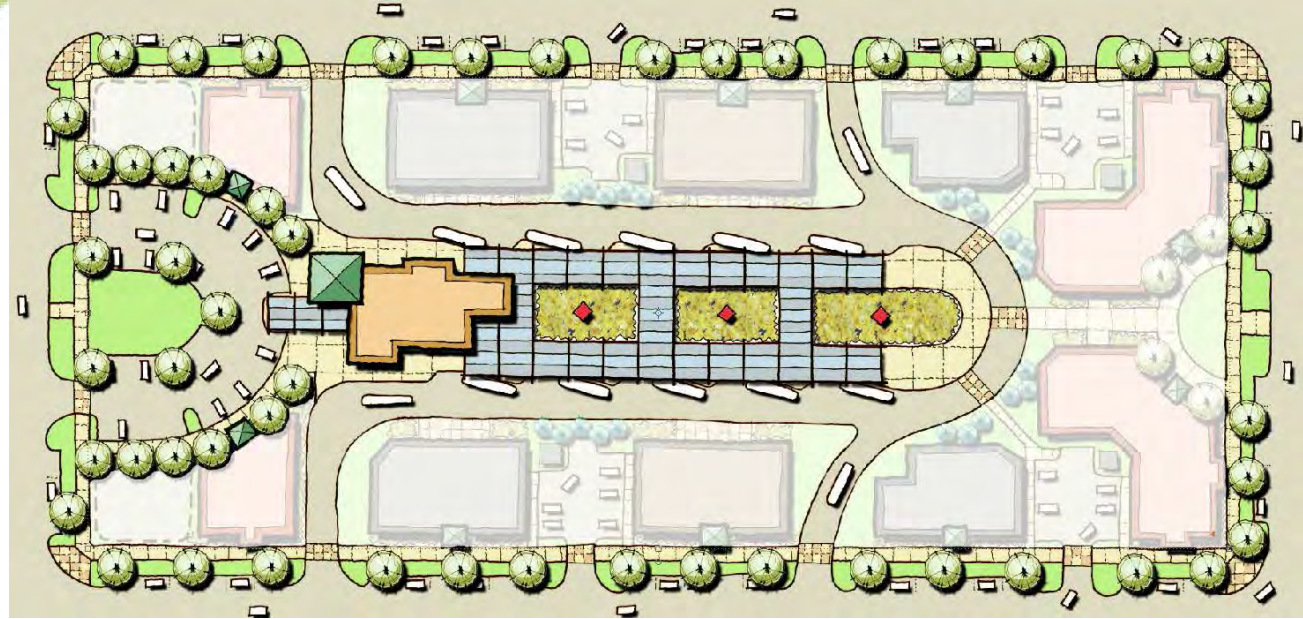
Better  Stops  
Bloomington-Normal





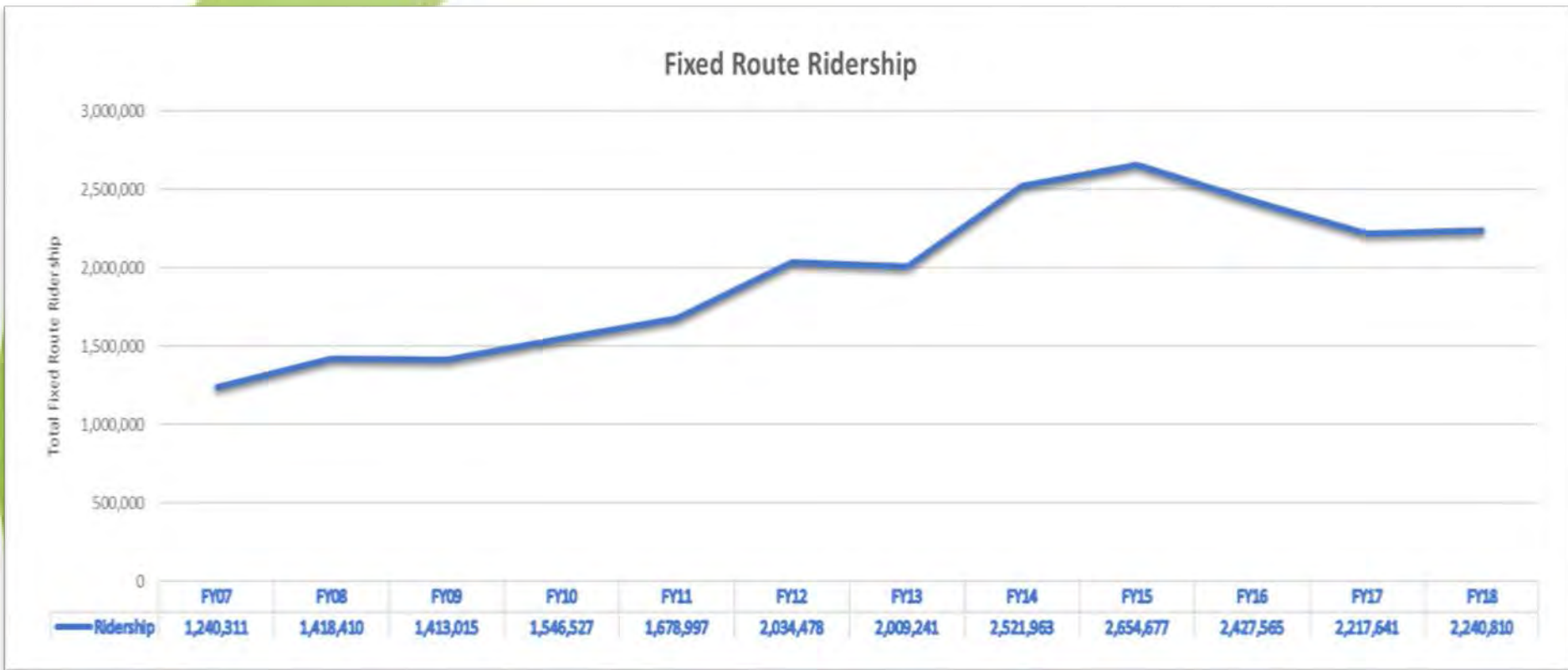
## **Electric Buses / Solar Infrastructure**

- Awarded \$7.5 million in Federal grants
  - Purchasing 12 electric buses
  - Installing solar infrastructure



## **Downtown Transfer Center**

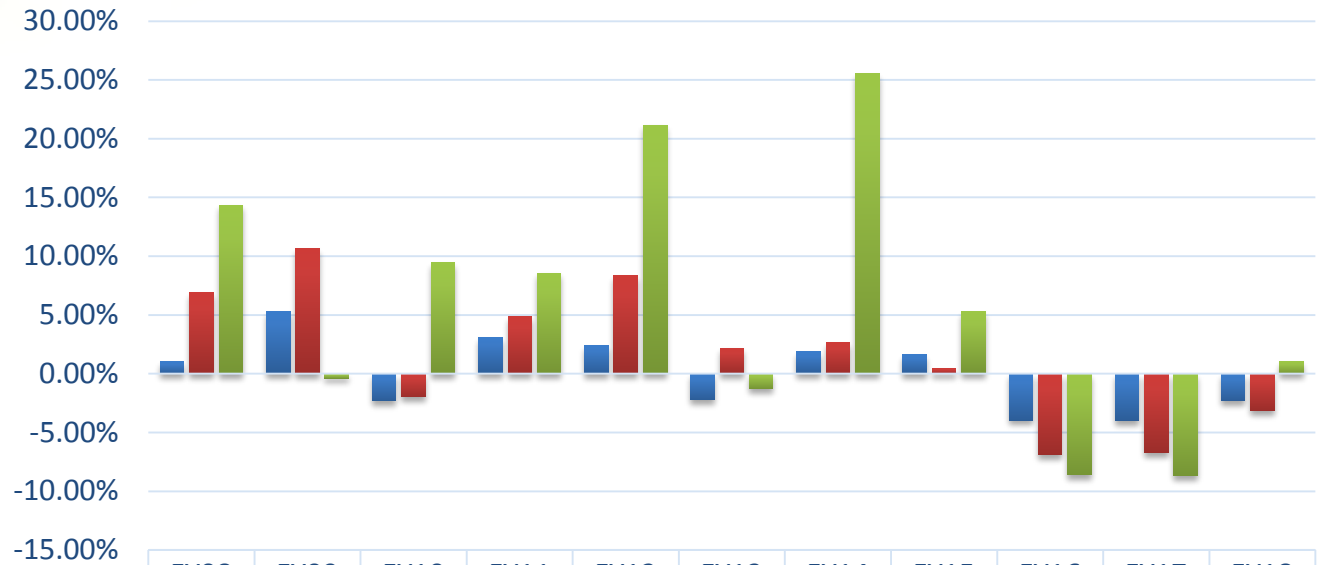
- Reviewing potential site locations
- Site Analysis to be conducted
- Construction



- YTD passenger trips increased 8.5% or 102,000 passenger trips
  - Ridership trend over last 10 years



## Connect vs. Peers

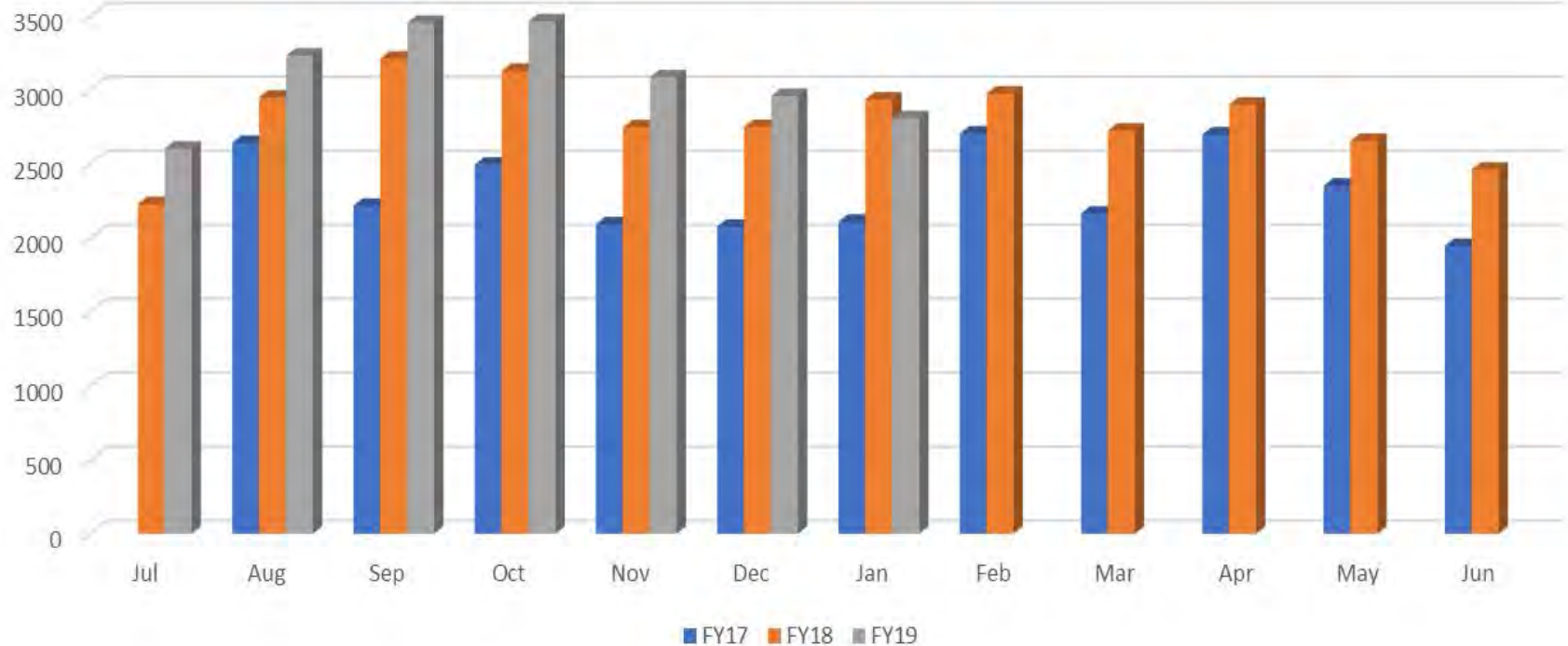


	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16	FY17	FY18
■ National Peer Agencies	1.01%	5.29%	-2.29%	3.09%	2.41%	-2.19%	1.85%	1.63%	-3.94%	-3.97%	-2.31%
■ Regional Agencies	6.90%	10.65%	-1.99%	4.88%	8.35%	2.18%	2.69%	0.48%	-6.89%	-6.70%	-3.12%
■ Connect Transit	14.36%	-0.38%	9.45%	8.57%	21.17%	-1.24%	25.52%	5.26%	-8.56%	-8.65%	1.04%

■ National Peer Agencies    ■ Regional Agencies    ■ Connect Transit

## Connect Transit vs. Peers

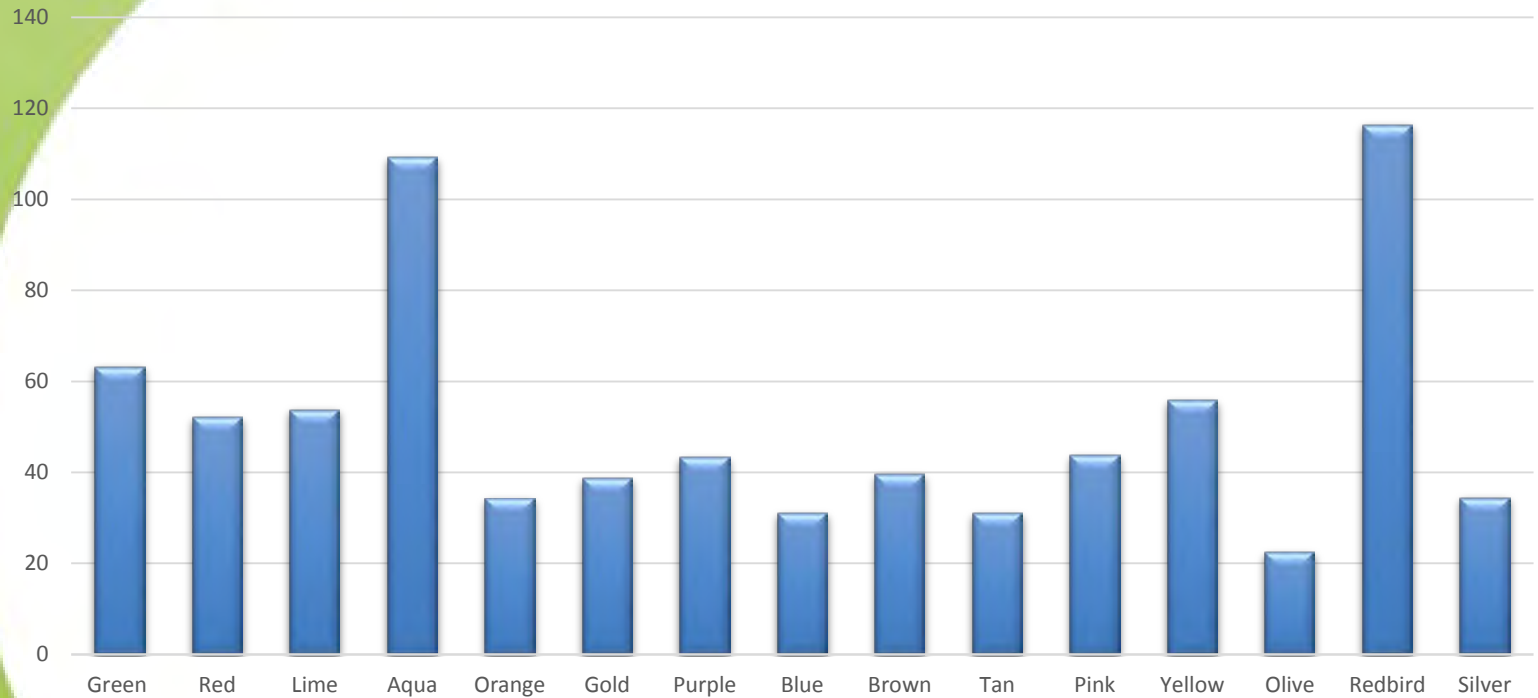
Average Sunday Ridership



## Sunday Service Average Boardings

# Frequently Asked Questions

Passengers Per Hour Weekdays



**Why does Connect uses large buses?**

# Frequently Asked Questions

- Can public transit be replaced with ridesharing?
  - 69% of customers use Connect five to seven days a week
  - Cost of service
  - Efficiency of public transit



# QUESTIONS?



COMMITTEE OF THE WHOLE  
AGENDA ITEM NO. 6

FOR COMMITTEE OF THE WHOLE: February, 18, 2019

**SPONSORING DEPARTMENT:** Administration and Finance

**SUBJECT:** Presentation of FY2020 Budget Overview #2, as requested by the Administration and Finance Departments.

**RECOMMENDATION/MOTION:** Presentation only.

**STRATEGIC PLAN LINK:** Goal 1 - Financially Sound City Providing Quality Basic Services.

**STRATEGIC PLAN SIGNIFICANCE:** Objective 1a. Budget with adequate resources to support defined services and level of services.

**BACKGROUND:** The FY2020 Budget is balanced and nearly finalized. A comparison to the FY2019 budget, details on capital projects and a review of locally funded economic development institutions will be presented.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** N/A

**FINANCIAL IMPACT:** N/A, presentation only.

**COMMUNITY DEVELOPMENT IMPACT:** N/A

**FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY CONSTRUCTION:** N/A

Respectfully submitted for Council consideration.

Prepared By: Scott Rathbun, Finance Director

Recommended by:

A handwritten signature in black ink, appearing to read "Tim Gleason".

Tim Gleason  
City Manager

**Attachments:**

- None.

## City Manager Report Upcoming Agenda Items

The City Code provides that a portion of each Committee of the Whole meeting will be dedicated to previewing upcoming non-routine items being proposed by City staff. These items include: (1) the expenditure of money over \$250,000; (2) development agreements; (3) amendments to the City Code; (4) implementation or modification of City policies; and (5) other items of interest as determined by the City Manager. This report is designed to provide the above-required preview and is for informational purposes only. It is, however, preliminary and subject to modification.

Note it is often difficult to predict what issues may arise before a meeting and therefore it is likely some non-routine agenda items are not identified on this report. It should be noted the failure to include an item on this report, whether routine or not, does not prohibit it from being placed on either of the meetings listed below or any other future meeting. In addition, the items listed on this report may be rescheduled or removed from the originally designated meeting agenda based on a variety of factors.

February 25, 2019	
1	Zoning Ordinance Adoption
2	Finance Director Report
3	Business Registration
4	
5	
March 11, 2019	
1	Annual Crime Statistics Presentation
2	
3	
4	
5	



MAYOR & ALDERMANIC  
AGENDA INITIATIVE PROPOSAL FORM

SPONSOR: Joni Painter

PROPOSED INITIATIVE: Continue the moratorium on video gaming. Discuss the number limit we want to allow.

ESTIMATED CITY STAFF TIME TO RESEARCH & PREPARE FULL COUNCIL MEMO ON PROPOSED INITIATIVE INCLUDING BACKGROUND AND ANY NECESSARY RESEARCH:

- Nominal (less than 5 hours)
- Moderate (5 to 10 hours)
- Significant (more than 10 hours)

ESTIMATED COST OF PROPOSED INITIATIVE: nothing

WILL THE PROPOSED INITIATIVE REQUIRE A BUDGET AMENDMENT:

- Yes
- No

WHAT CITY PROGRAMS OR STAFF ACTIVITIES ARE PROPOSED TO BE CUT OR REDUCED IN LIEU OF THE PROPOSED INITIATIVE, IF ANY:

DATE SUBMITTED: February 13, 2019

Joni Painter  
SIGNATURE